

## Message Text

CONFIDENTIAL

PAGE 01 BONN 01751 01 OF 02 311829Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-03 INR-07 L-02 NSAE-00 NSC-05

PA-01 RSC-01 PRS-01 SP-02 SS-15 SAJ-01 OMB-01 NIC-01

IO-10 EB-07 ACDA-05 /075 W

----- 115199

O P 311814Z JAN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 7654

INFO USMISSION USBERLIN PRIORITY

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01751

E.O. 11652: GDS

TAGS: PGOV, PFOR, WB, GW, UR, EEC

SUBJECT: PROPOSED EC VOCATIONAL CENTER IN BERLIN

REF: BONN 1393

1. BEGIN SUMMARY. AT JANUARY 30 TRIPARTITE MEETING, UK AND FRENCH REPS WERE CONFIDENT OF ALLIED ABILITY TO COPE CONVINCINGLY WITH THRUST OF ANY SOVIET PROTEST AGAINST ESTABLISHMENT OF SUBJECT CENTER IN WSB. IN VIEW OF EASE WITH WHICH FORESEEABLE SOVIET POINTS COULD BE MET, FRENCH EXPRESSED SOME DOUBT THAT THERE WOULD BE SOVIET PROTEST. EBASSY WILL SEEK IN BONN GROUP TO OBTAIN FROM FRG DETAILED SCENARIO FOR ESTABLISHMENT OF CENTER. END SUMMARY.

2. AT JANUARY 30 TRIPARTITE MEETING, EMB REPS PER STATE 15374 URGED DEVELOPMENT OF AGREED ALLIED  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 01751 01 OF 02 311829Z

POSITION TO PERMIT PROMPT RESPONSE TO LIKELY POINTS

USSR MIGHT RAISE. UK AND FRENCH REPS, WHILE RECOGNIZING DESIRABILITY OF PROMPT RESPONSE TO ANY USSR PROTEST, BELIEVED THAT IF WHAT IS INVOLVED IS MERE EXTENSION OF EC ORDER, APPLICABLE IN MEMBER STATES AND TO WSB, AS HAS ALREADY HAPPENED FREQUENTLY SINCE PROMULGATION OF BK/L(57)44, LEGAL SITUATION IS CLEAR CUT, AND USSR, IN ABSENCE OF REAL BASIS FOR ANY OBJECTION BASED ON QA, MIGHT WELL NOT LODGE PROTEST. ANY PROTEST ON GROUND THAT BERLIN NOT PART OF EC CAN BE MET THROUGH REFERENCE TO EXTENSION OF ROME TREATY IN 1957; UNILATERAL CHANGE ARGUMENT CAN BE MET BY REFERENCE TO EFFECT GIVEN IN BERLIN TO EC REGULATIONS SINCE 1957; ARGUMENT ABOUT ABSENCE OF PRIOR CONSULTATIONS BETWEEN THREE WESTERN POWERS WITH USSR ON THIS MATTER WOULD BE MET BY RESPONSE THAT THE POWERS DID NOT AGREE IN QA TO FOUR POWER CONSULTATIONS. AS FOR CONSIDERATION THAT THERE MIGHT EVENTUALLY BE NUMEROUS FUTURE EC INSTITUTIONS LOCATED IN WSB, FRENCH REP STATED THAT NORMALLY SUCH INSTITUTIONS ARE LOCATED BY EC IN BRUSSELS, AND CONCERNING THOSE TO BE LOCATED ELSEWHERE THERE IS GENERALLY REAL COMPETITION BETWEEN EC MEMBER STATES TO BE HOST STATE. WITH WSB JUST NAMED AS SITE OF EC VOCATIONAL CENTER AT FRG URGING, FRENCH REP THOUGHT IT WOULD BE A LONG TIME BEFORE FRG WOULD AGAIN BE IN THE RUNNING AS HOST TO EC INSTITUTION.

3. ON FRG TELEVISION PROGRAM JANUARY 27, AMBASSADOR FALIN STATED THAT USSR GOVERNMENT HAD NOT YET FORMED FINAL OPINION CONCERNING THE PLANNED LOCATION OF THE EC VOCATIONAL CENTER IN BERLIN. SOVIET EMBASSY COUNSELOR KOPTELTSEV MADE THE VOCATIONAL CENTER THE MAIN TOPIC OF CONVERSATION IN A MEETING WITH AN EMBOFF JANUARY 28. KOPTELTSEV SAID THE SOVIETS SAW THE ESTABLISHMENT OF THE CENTER AS ANOTHER FRG (AND SPECIFICALLY FONMIN GENSCHER) ATTEMPT, COMPARABLE TO THE FEDERAL ENVIRONMENT AGENCY AFFAIR, TO EXPAND FRG PRESENCE AND AUTHORITY IN WEST BERLIN. THE FEA WAS A DIRECT ATTEMPT, THE VOCATIONAL CENTER A STRATAGEM TO USE THE EC AS A MEANS OF ACCOMPLISHING THE SAME

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 01751 01 OF 02 311829Z

PURPOSE. THE ESTABLISHMENT OF THE VOCATIONAL CENTER COULD LEAD TO DIFFICULTIES COMPARABLE TO THOSE WHICH DEVELOPED LAST SUMMER IN CONNECTION WITH THE FEA, KOPTELTSEV SAID, BUT HE VOLUNTEERED THAT THERE WAS AS YET NO FIRM SOVIET POSITION ON THE MATTER. THE SOVIETS WERE EXAMINING VARIOUS ASPECTS, INCLUDING THE PRECEDENTS FOR TAKE-OVER OF EC DECREES IN BERLIN. UNDER THE TREATY OF ROME THERE HAD BEEN SOME CESSION

OF FRG SOVEREIGNTY TO THE COMMUNITY IN ITS SUPRA-NATIONAL ASPECTS. THE COMMUNITY ACTION IN ESTABLISHING THE VOCATIONAL CENTER IN BERLIN SEEMED TO BE INTRODUCING FRG SOVEREIGNTY INTO THE BERLIN CONTEXT. QUESTIONS OF STATUS COULD BE INVOLVED. THE POINT OF UNILATERAL CHANGE, UNDER THE QA, ALSO AROSE. COMMENT: KOPELTSEV WAS CLEARLY NOT DELIVERING A FINISHED SOVIET POSITION. MUCH OF WHAT HE SAID WAS

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 01751 02 OF 02 311903Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-03 INR-07 L-02 NSAE-00 NSC-05

PA-01 RSC-01 PRS-01 SP-02 SS-15 SAJ-01 OMB-01 NIC-01

IO-10 EB-07 ACDA-05 /075 W

----- 115589

O P 311845Z JAN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 7655

INFO USMISSION USBERLIN PRIORITY

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 01751

IN A THINKING-OUT-LOUD VEIN. HE SAID SEVERAL TIMES THAT HE WAS NOT SURE WHERE THE SOVIETS WOULD COME OUT IN THEIR DELIBERATIONS. ONE THING WAS CLEAR, HOWEVER. THEY DEFINITELY DID NOT LIKE WHAT THE FRG WAS UP TO. END COMMENT.

4. FOREIGN OFFICE REP, IN REPLY TO EMBASSY INQUIRY, HAS INFORMED US THAT EC COUNCIL OF MINISTERS HAS YET TO PROMULGATE THE EC ORDER WHICH, HE SAID, WOULD BE THE KIND THAT WOULD AUTOMATICALLY BECOME BINDING IN DETAIL ON ALL MEMBER STATES, BUT WE ARE NOT CERTAIN ABOUT THE ACCURACY OF THIS INFORMATION. FRENCH REP BELIEVED THAT WHILE COUNCIL TOOK FINAL ACTION ON JANUARY 20, THE COMMISSION HAS YET TO ISSUE ITS ORDER, AND THAT IT MAY BE AN ORDER IN A FORM REQUIRING EITHER IMPLEMENTING ACTION BY MEMBER STATES OR THE CONCLUSION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 01751 02 OF 02 311903Z

OF SOME FORM OF AGREEMENT BETWEEN EC AND FRG. IN LATTER CASE, AS AGREEMENT OR ARRANGEMENT WOULD BE BETWEEN FRG ON ONE HAND, AND EC (INCLUDING FRG) ON OTHER, ITS EXTENSION TO BERLIN COULD POSSIBLY RAISE NEW QUESTIONS. US, UK AND FRENCH REPS WILL SEEK TO ELICIT FROM FRG FOREIGN OFFICE ASAP RELIABLE INFORMATION ON NATURE OF ACTION CONTEMPLATED BY EC AND SCENARIO FOR CENTER'S ESTABLISHMENT.

5. FOR USEC: EMBASSY WOULD APPRECIATE ANY INFORMATION USEC MAY HAVE ON STATUS OF EC DECISION AND PLANNED NATURE OF EC DECREE THAT WOULD PROVIDE FOR ESTABLISHMENT OF CENTER IN WSB.

6. LATE ITEM: THE SUBJECT OF THE VOCATIONAL CENTER AROSE IN THE COURSE OF A CALL BY THE AMBASSADOR ON FOREIGN MINISTER GENSCHER JANUARY 31. IN RESPONSE TO THE AMBASSADOR'S QUESTION, GENSCHER SAID THAT FALIN HAD GIVEN HIM THE IMPRESSION THAT THE RUSSIANS WERE STUDYING THE MATTER CAREFULLY AND WERE PARTICULARLY INTERESTED IN THE LEGAL STATUS OF THE CENTER. GENSCHER SAID THE GERMANS FOR THEIR PART WERE LOOKING AT PRECISELY HOW THE DECISION ON THE ESTABLISHMENT OF THE CENTER WOULD BE IMPLEMENTED. HE STRESSED TO THE AMBASSADOR THAT IN THE EC DISCUSSIONS OF THE SUBJECT, HE HAD TAKEN A FIRM LINE THAT IT WAS NECESSARY TO LOOK FOR AN EC INSTITUTION FOR BERLIN WHOSE SCOPE AND SIZE WOULD NOT BE A "DEMONSTRATION". THE VOCATIONAL CENTER ANSWERED THESE REQUIREMENTS. IT WAS A SCIENTIFIC INSTITUTION, AND IT WAS EXTREMELY SMALL--A STAFF OF ONLY 26. GENSCHER SAID WE WERE IN A PHASE WHERE IT WAS IMPORTANT TO "FORM THE SCOPE" OF THE QA, WITH DUE REGARD FOR THE PRINCIPLES OF STRICT OBSERVANCE AND FULL IMPLEMENTATION.  
HILLENBRAND

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** VOCATIONAL TRAINING, OPENING OF OFFICES, DIPLOMATIC PROTESTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 31 JAN 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975BONN01751  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750036-1024  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t1975014/aaaaacyz.tel  
**Line Count:** 220  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 BONN 1393  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09 APR 2003 by MartinML>; APPROVED <10 APR 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PROPOSED EC VOCATIONAL CENTER IN BERLIN  
**TAGS:** PGOV, PFOR, WB, GE, UR, EEC  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006